

spending. That is Social Security, Medicare, veterans benefits, other mandatory spending. It also includes revenue which means that your books ultimately balance and you have a balance in your economy.

The Budget Committee's job is to arrive at that, working with the House. They then give us, the appropriators, something called a 302(a). It is a section in the Budget Act. That Budget Committee tells us, the appropriators, the cap that we can spend. The appropriators are neither free spenders nor freeloaders. We get a cap, a 302(a).

I have 12 subcommittees. Those 12 subcommittees, we divide them up in terms of what we think are the important investments that the country should make; that is into the 12 committees. Then they work with their Republican members to arrive at the subcommittees, and we bring them to the floor.

I have not had a top line. I have not had my cap, because she cannot go to conference. Remember those conferences everybody likes to have? So, had Senator MURRAY gone to a conference we would have had that number. But in the absence of that, I did something really bold. I took the Senate for its word.

This spring when the Budget Committee passed their 302(a) allocation, it would have been \$1.058 trillion. That is how we Senate appropriators, we Democrats, marked up our 12 bills. Some might say that is a lot of money. It sure is a lot of money, and we did a good job with it. We had smart public investments and every one of my subcommittees had the inspector general at their hearings so we could identify duplicative, dated or dysfunctional programs.

We are ready to cut. We know how to cut. We are ready to go, and every one of my subcommittees is ready to go. Am I ready to go to conference? You bet. But to go to conference without that continuing funding resolution is, again, a hollow action that once again wastes time and wastes opportunity.

It is not just those in our country who watch C-SPAN. The world watches C-SPAN. The world is watching us. This is the United States of America. They are watching our parliamentary system, which was once the greatest in the world. We have gone from being the greatest deliberative body to the greatest delaying body, and we delay through hollow gestures back and forth.

I want to do everything I can—working on a bipartisan basis—to maintain the greatness of America, but in order to do that, the greatness of America needs to work tonight. We need to come to our senses, come to an agreement, come to closure, and keep the government open. I am happy to go to the conference, but I would like a date certain. My preference is November 16. Keep the government open. Keep us in not only our job but keep America working.

I yield the floor.

Mr. DURBIN. I suggest the absence of a quorum.

The legislative clerk proceeded to call the roll.

Mr. REID. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, so ordered.

#### IRAQ SPECIAL IMMIGRATION VISA EXTENSION

Mr. REID. Madam President, I ask unanimous consent that the Senate proceed to S. 1566, the Iraq special immigration visa extension.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1566) to extend the period during which Iraqis who were employed by the United States Government in Iraq may be granted special immigrant status and to temporarily increase the fee or surcharge for processing machine-readable nonimmigrant visas.

There being no objection, the Senate proceeded to the bill.

#### IRAQ SPECIAL IMMIGRANT VISA PROGRAM

Mrs. SHAHEEN. Madam President, I rise today to discuss a small, but critical program that represents a test for this body and for this country: The Iraq Special Immigrant Visa program. It is a test of whether we stand behind our commitments abroad. It is a test of whether we help those who help us. And for others out there who might consider assisting the U.S., it is a test to see if we follow through on our promises. If we don't act now, the Iraq Special Immigrant Visa program will expire along with our obligation to thousands of Iraqis who risked their lives to help U.S. troops at war.

The latest version of the Iraq Special Immigrant Visa program was initiated by Congress in the fiscal year 2008 National Defense Authorization Act. It was originally designed to allow for certain foreign nationals in Iraq who served alongside U.S. forces to receive special visas to come live and work in the United States. The visa program was created to help secure a path out of harm's way for those Iraqis and their families that provided important skills to Americans, like translation services, and are now targeted because of their affiliation with us.

The Iraq visa program is currently set to expire today on September 30, 2013. Without action by the Congress to extend this program, thousands of Iraqi applicants, already under threat due to their faithful assistance and valuable service to the U.S. Government, will see consular work on their cases stopped and their dream of escaping the daily threat of violence will be suspended.

Even if we eventually decide to reauthorize the program at a later date, the

stoppage will result in delays of months or even years for these applicants as they completely restart an already long and overly arduous process. Many of these interpreters and assistants who risked their lives for Americans are now in hiding running from place to place to escape retribution attacks against them and their families, any delays could mean their lives.

Now, since I started working on this special immigrant visa issue, I have come across countless stories of bravery demonstrated by Iraqi interpreters who stand shoulder to shoulder fighting with our military men and women. My office has also heard directly from retired military officers who served alongside these Iraqis and are now fighting to get them out of Iraq to the safety of the United States. I would like to just briefly read a few excerpts from these tremendously inspiring stories:

From one retired Marine Corps captain:

I am a retired member of the U.S. Marine Corps, who served proudly in Iraq between 2004-2005. Among our tasks was conducting nightly kill and capture raids in Anbar Province . . . Our interpreter was our lifeline to the local population . . . He became an invaluable member of our team, and our close friend . . . Because of his nearly four years of service to U.S. forces in Iraq, he was left imperiled and at risk of death at the hands of Iraqi militia . . . We came to trust him and treat him as one of our own.

From a Marine Corps infantry officer who did two tours in Iraq:

I owe my life and the lives of my Marines to [my translator] . . . During high intensity combat operations throughout the second Battle of Fallujah, [he] constantly put his life in danger to protect Marines and civilians . . . Over the course of that deployment, [he] not only served heroically alongside Marines, but he also became a second father and a close friend.

From that same marine:

I have had the opportunity to meet many other Iraqi refugees. They represent the best of our Nation. They chose to put themselves in harm's way because they have always believed in what our country is supposed to stand for . . . They are eager to share in the American dream and to contribute in meaningful ways on the home front as they did overseas. They've earned that opportunity.

I could not agree more. But, unfortunately, thousands of Iraqis who have earned the chance to come to the United States might not make it, and simply because we failed to act. That is unacceptable.

Now, a number of Members on both sides of the aisle, including myself, have been working hard for the last 6 months to find a way to extend this critical program. Senators MCCAIN, LEAHY, GRAHAM, LEVIN, DURBIN, and others have been champions of this effort. We have extensions of this program in the comprehensive immigration bill, the current version of the National Defense Authorization Act, and in the annual State Department appropriations bill. Unfortunately, none of these will be signed into law by the deadline.